

# The Opportunity for a New, Cleaner Electrical Grid

October 4, 2011

Senate Committee on Business  
and Commerce

Cyrus Reed  
Conservation Director  
Lone Star Chapter, Sierra Club  
512-740-4086  
[Cyrus.reed@sierraclub.org](mailto:Cyrus.reed@sierraclub.org)

# Overview

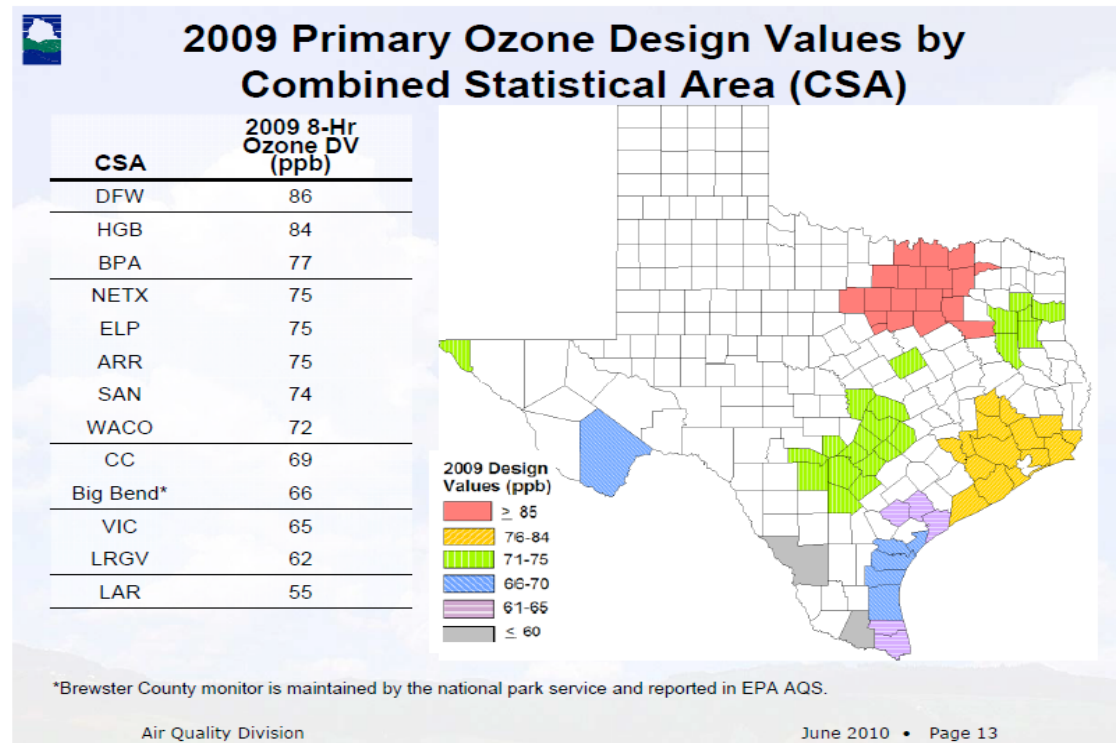
- \* Supply issues in electric market are real
- \* Air Quality and Water Resource Challenges are Real under Present Electric Resources;
- \* EPA Rules are here and could lead to some idling or retirements
- \* Opportunity for PUC and ERCOT to take steps now to position yourself for future challenges;
- \* Continue Push for Transformative Technologies;
- \* Commit to a plan for more complete report and recommendations to Legislature in 2013;

# Electric System Stresses are Real

- \* February 2011 and August 2011 events showed:
  - \* We have some good programs such as EILS and LAARS which helped us meet demand and were absolutely necessary;
  - \* There has not been significant new construction in Texas for generation other than a few gas plants and some coastal wind;
  - \* Whether or not we had additional federal environmental requirements, new policies and programs are needed to help us meet demand and keep our system reliable, clean and affordable

# Air Quality Challenges are Real and Part of Answer will be New Cleaner Electric Grid

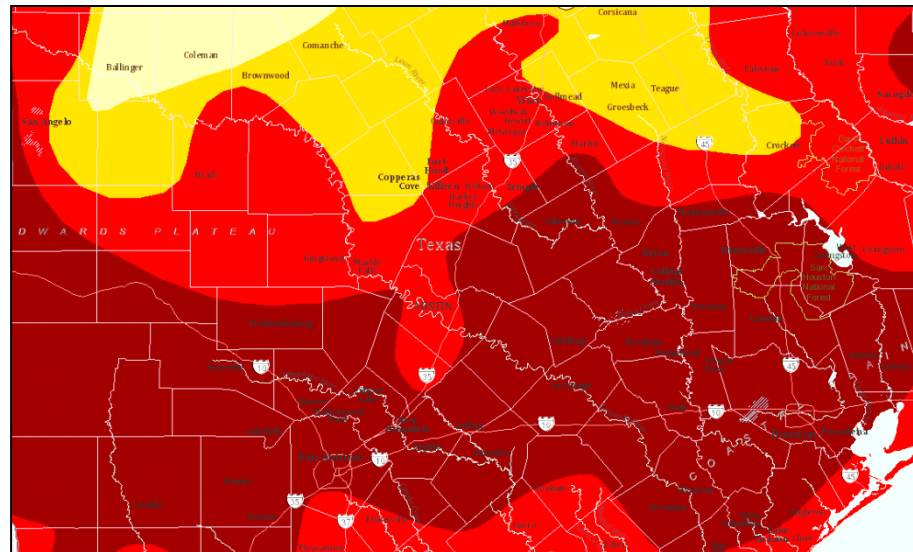
- \* Reducing emissions from rural power plants by adding on SCRs or retiring these old plants may be far less expensive than cleaning up urban sources
- \* CSAPR reductions will lead to real health and economic benefits for surrounding communities



# Water Needs for Electricity are Real But so too is Drought and other needs

- Water availability is expected to decline by 35%
- The current drought throughout Central Texas sets the trend for what we can expect in the future.
- Droughts are expected to get worse and thus energy sources that require little or no water will be far more viable
- Drought favors dry cool air technology, as well as solar pv and coastal wind

National Drought Mitigation Center





# Upcoming EPA Rulings

- \* NO2 NAAQS
- \* **BACT for GHGs (Delayed)**
- \* SO2 NAAQS Review
- \* PM2.5 PSD Increment Rule
- \* Ozone NAAQS Reconsideration (NOW PUSHED TO 2013)
- \* Repeal of PM10 Surrogacy
- \* CEQ Climate Change Guidance
  - \* HAPs Standards for non-EGU Boilers
- \* **Coal Ash Waste Regulation**
- \* CSPAR
- \* Section 316(b) Water Intake Standards
- \* OSM Regulation of Ash Minefills
- \* PM2.5 NAAQS Reconsideration
- \* **Haze FIP**
- \* Hazardous Air Pollutant MACT Standards
- \* **Ozone NAAQS Area Designations**
- \* NSPS for EGUs (NOx / SO2/ PM / CO2)
- \* NSPS for non-EGU boilers (NOx / SO2/ PM / CO2)
- \* Secondary SO2 and NOx NAAQS
- \* ELGs for Electric Generating Units

# Recent ERCOT Study Incomplete but Generally on Target

- \* Incomplete List of Upcoming Regulations – Regional Haze and MACT could be big deal and require more specific control technology; Supreme Court case opens up potential for global warming regulations in September, though Obama Administration backtrack on Ozone will lessen pressure
- \* Most recent ERCOT study on CSAPR in general agreement with previous studies – up to 6,000 MWs could be taken off-line, but timeframe is not January 1, 2012, but 2013
- \* Coal companies & utilities already reacting to these regulations and increasing costs by examining retire vs. retrofit
- \* Some utilities – CPS Energy and AEP -- in Texas already have announced retirements;
- \* Austin Energy and LCRA added scrubbing technology already but may be impacted by MACT standard shortly
- \* Luminant has announced idling of Monticello but unclear of long-term plans –

# With Great Power Comes Great... Opportunity! (Part 1: Implement the Laws you guys already Passed)

- \* Take concrete steps today to position yourself for future challenges
- \* Implement SB 1125 Sooner Rather than Later
  - \* Transition to 0.4% of peak demand goal
  - \* Allow more varied and direct energy efficiency programs
  - \* Keep some cost caps for EE programs, but allow adjustment and allow flexibility between programs
  - \* Strawman too limiting– must be strengthened
  - \* Encourage ERCOT to adopt rules now to allow market-based demand response programs – PJM has tripled DR over last five years
- \* Work with SECO to implement reporting requirements of SB 898 and SB 924 (energy efficiency goals and reporting by political entities, Cooperatives and Municipalities)
- \* Adopt advanced building codes for state-funded buildings (HB 51)
- \* Work with SECO and ESL to incorporate building code efficiencies into planning and forecasting (HB 51)
- \* Adopt rules for demand side renewables (SB 981) and energy storage (SB 943)



# With Great Power Comes Great... Opportunity! (DO STUFF ADMINISTRATIVELY)

- \* FUND Weatherization through emergency LBB – TAKE \$200 Million in Systems Benefit Fund and continue Stimulus weatherization once it runs out this year -- \$100 million per year would help Texans PERMANENTLY lower energy use and bills
- \* EILS is a shadow of what It should be in times of grid stress – lower minimum requirement to play from 1 MW to 200 kw and remove 1,000 MW cap so that other commercial and even residential aggregation can be called upon – NEW RULE NEEDED
- \* Get pricing right in scarcity market to encourage new generation build-out
- \* Get use of LARS for large industrial expanded when needed – could increase 50% cap during peak summer months;
- \* SECO should begin examining 2012 Energy Conservation Codes for new building construction now for 2013 adoption, even as cities adopt 2009 IECC today by 2012 deadline
- \* Continue to push for better demand and supply forecasting short and long-terms – incorporation of building codes, EE programs, demand side, etc.

# We can mitigate some of potential cost and challenge of upcoming regulation through demand response & EE

* Program	Amount Saved, 2015
* EE Program – SB 1125 (30% of load growth or 0.4% of Peak)	681 MWs
* LARS –Industrial	1,063 MWs
* Expansion of EILS- Commercial & Residential	1,000 MWs
* Expansion of Market-based Demand Response	(3,000 MWs)
* EE Programs – Implementation of ERCOT Coops, Munis and Political Subdivisions	(1,500 MWs)
* Implementation of Advanced Building Codes	(500 MWs)
Potential Savings of Peak Demand by 2015	7,744 MWs (?)

# Future of Large-Scale Solar Still Unclear

- \* Austin Energy and CPS Energy have announced some 450 MWs in development
- \* Another 600 MWs may be waiting for clarity from PUC on rules for renewables
- \* Federal subsidies and loan guarantees running out
- \* Solar could help mitigate any possible retirements, particularly if they could be co-located with wind and/or gas
- \* PUC should Reopen and Implement the 500 MW non-wind RPS now

Proposed Utility-Scale Solar Plant	Area to Serve	Size in MWs
Travis	Austin	60
Travis	Austin	30
Presidio	San Antonio?	144
Presidio	Unknown	90
Pecos	Unknown	135
Reeves	Unknown	50
Tom Green	Unknown	90
Ector	Unknown	40
Kent	Unknown	100
Howard	Unknown	60
Total		799

ERCOT 2011 Report on Capacity, Demand and Reserves,  
Proposed Projects with Interconnection Agreements, 2012

# Transition to Transformative Technologies

- \* Coastal and offshore wind
  - \* Major new additions in CREZ and coastal and off-shore announced
  - \* Austin Energy adding 500 MWs of Coastal: CPS Energy adding 200 MWs
  - \* Treat coastal vs. West Texas wind differently in terms of assigned capacity at peak
- \* Geothermal – Opportunities in new geothermal, including coproduction with natural gas, and Geopressured-Geothermal (brine) energy resources
- \* Get market rules fleshed out for energy storage
  - \* Implement SB 943
  - \* NPRR 340
  - \* Work of ETWG at ERCOT
  - \* Future rulemaking at PUC on other energy storage issues
- \* Implement SB 981 for renewable distributed to get those markets moving now
- \* Prioritize Co-location -Figure out colocation of resources at CREZ lines and prioritization lines for storage, solar, wind and yes natural gas
- \* Identify and address barriers to entry for large-scale solar
- \* Get the market rules right so these technologies can enter the market and start to develop scale by the time they are needed

# Plan for the Future

- \* Follow this hearing with a commitment to plan for the future
- \* like it or not, federal rules are here and Texas must respond with policies to spur the market
- \* Question is how will Texas position itself to provide the clean, affordable, reliable energy its economy needs?
- \* nothing prevents PUCT from collaborating with RRC, TCEQ, TDHCA, TWDB, SECO and other state agencies to assess our position and plan for success

# Plan for success

Use PUC, Natural Resources, State Affairs and B & C hearings as the beginning of a blueprint for an approach

- \* identify the tools you will need to address these issues before the 83rd Texas Legislature convenes and make sure state leaders understand these challenges and the options to address them.
- \* Be prepared to answer the questions by December of 2012 and what recommendations are needed
  - \* May need to look at retirement strategy and transition strategy for early retirement, including use of natural gas reserve capacity
  - \* Workers in mines and plants need protection – retraining to work in other power plants and specific training for coal miners
  - \* Purchasing commitment for state needs
  - \* Use of state credit for loan guarantees for transitional resources
  - \* Quick adoption of Energy Efficiency, Demand Response, Energy Storage, EILS, Distributed Renewables and Non-Wind Renewables through Rules and Protocols